103D CONGRESS 1ST SESSION

S. 1349

To establish the Food Safety and Inspection Agency, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 3 (legislative day, JUNE 30), 1993

Mr. Durenberger introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

A BILL

To establish the Food Safety and Inspection Agency, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Food Safety and Inspection Agency Act of 1993".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings and purposes.
 - Sec. 3. Definitions.

TITLE I-FOOD SAFETY AND INSPECTION AGENCY

- Sec. 101. Establishment.
- Sec. 102. Assistant Directors.
- Sec. 103. Deputy Assistant Directors.

- Sec. 104. Office of the General Counsel.
- Sec. 105. Office of the Inspector General.
- Sec. 106. Bureau of Food Safety and Inspection Statistics.
- Sec. 107. Study of data needs.
- Sec. 108. Educational programs.
- Sec. 109. Employment restrictions.
- Sec. 110. Administrative provisions.
- Sec. 111. Inherently governmental functions.
- Sec. 112. Conforming amendments.

TITLE II—TRANSFER OF FOOD SAFETY AND INSPECTION FUNCTIONS

- Sec. 201. Transfer and administration of functions.
- Sec. 202. Determinations of certain functions.
- Sec. 203. Personnel provisions.
- Sec. 204. Delegation and assignment.
- Sec. 205. Reorganization.
- Sec. 206. Rules.
- Sec. 207. Transfer and allocations of appropriations and personnel.
- Sec. 208. Incidental transfers.
- Sec. 209. Effect on personnel.
- Sec. 210. Savings provisions.
- Sec. 211. Separability.
- Sec. 212. Transition.
- Sec. 213. References.
- Sec. 214. Additional conforming amendments.

TITLE III—COMMISSION ON FOOD SAFETY AND INSPECTION

- Sec. 301. Establishment.
- Sec. 302. Membership.
- Sec. 303. Uniform food safety and inspection system.
- Sec. 304. Powers of the Commission.
- Sec. 305. Administrative matters.

TITLE IV—GENERAL PROVISIONS

- Sec. 401. Reports.
- Sec. 402. Authorization of appropriations.
- Sec. 403. Effective date.

SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—Congress finds that—
- 3 (1) the Secretary of Agriculture, the Secretary
- 4 of Health and Human Services, and the Secretary of
- 5 Commerce regulate food safety and conduct food
- 6 safety inspections pursuant to different laws and
- 7 using different regulatory approaches;

1	(2) different laws and regulatory approaches,
2	fragmented responsibilities, and separate appropria-
3	tions have resulted in inconsistent inspections, dif-
4	ferent enforcement authorities, and duplicative and
5	overlapping efforts; and
6	(3) the creation of a single agency to conduct
7	food safety inspections should—
8	(A) increase efficiency by eliminating over-
9	lapping and duplicative efforts;
10	(B) eliminate illogical and inconsistent
11	treatment of food products that pose similar
12	risks;
13	(C) avoid problems historically associated
14	with interagency agreements;
15	(D) consolidate Federal food safety appro-
16	priations, thus allowing the agency to target
17	food safety resources where the resources are
18	most needed; and
19	(E) reduce administrative costs by elimi-
20	nating redundant overhead and by realizing
21	economies of scale.
22	(b) Purposes.—It is the purpose of this Act to—
23	(1) establish a single agency, the Food Safety
24	and Inspection Agency, to regulate food safety and
25	to conduct food safety inspections; and

1	(2) transfer food safety and inspection func-
2	tions to the Agency.
3	SEC. 3. DEFINITIONS.
4	As used in this Act (unless the context clearly re-
5	quires otherwise):
6	(1) Agency.—The term "Agency" means the
7	Food Safety and Inspection Agency established in
8	section 101(a).
9	(2) DIRECTOR.—The term "Director" means
10	the Director of the Agency appointed under section
11	101(b).
12	(3) FEDERAL AGENCY.—The term "Federa
13	agency" has the meaning given to the term "agen-
14	cy" by section 551(1) of title 5, United States Code
15	(4) Function.—The term "function" means
16	any duty, obligation, power, authority, responsibility
17	right, privilege, activity, or program.
18	(5) Office.—The term "office" includes any
19	office, administration, agency, institute, unit, organi-

zational entity, or component thereof.

1 TITLE I—FOOD SAFETY AND 2 INSPECTION AGENCY

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- 4 (a) IN GENERAL.—The Food Safety and Inspection 5 Agency is established as an independent establishment (as
- 6 defined in section 104 of title 5, United States Code).

7 (b) Director.—

- (1) IN GENERAL.—There shall be at the head of the Agency a Director of Food Safety and Inspection who shall be appointed by the President, by and with the advice and consent of the Senate. The Agency shall be administered under the supervision and direction of the Director.
 - (2) DELEGATION OF SUPERVISORY AUTHOR-ITY.—The Director may not assign duties for or delegate authority for the supervision of the Assistant Directors, the General Counsel, the Associate Director of Food Safety and Inspection Statistics, or the Inspector General of the Agency to any officer of the Agency other than the Deputy Director.
 - (3) DELEGATION OF OTHER FUNCTIONS.—Except as described under paragraph (2) and section 102(b)(2) and notwithstanding any other provision of law, the Director may delegate any functions including the making of regulations to such officers

- and employees of the Agency as the Director may
- 2 designate, and may authorize such successive
- 3 redelegations of the functions within the Agency as
- 4 determined to be necessary or appropriate.

(c) Deputy Director.—

- (1) IN GENERAL.—There shall be in the Agency
 a Deputy Director of Food Safety and Inspection,
- 8 who shall be appointed by the President, by and
- 9 with the advice and consent of the Senate.
- 10 (2) DUTIES.—The Deputy Director shall per-
- form such responsibilities as the Director shall pre-
- scribe and shall act as the Director during the ab-
- sence or disability of the Director or in the event of
- a vacancy in the position of Director.
- 15 (d) Office of the Director.—The Office of the
- 16 Director shall consist of a Director and a Deputy Director
- 17 and may include an Executive Director and such other ex-
- 18 ecutive officers as the Director may determine to be nec-
- 19 essary.
- 20 (e) REGIONAL OFFICES.—The Director is authorized
- 21 to establish, alter, discontinue, or maintain such regional
- 22 or other field offices as the Director may determine to be
- 23 necessary to carry out the functions vested in the Director
- 24 or other officials of the Agency.

1	(f) International Responsibilities of the Di-
2	RECTOR.—
3	(1) IN GENERAL.—In addition to exercising
4	other international responsibilities under other provi-
5	sions of law, the Director is—
6	(A) encouraged to assist the Secretary of
7	State in carrying out the primary responsibil-
8	ities of the Secretary of State for coordinating,
9	negotiating, implementing and participating in
10	international agreements, including participat-
11	ing in international organizations, relevant to
12	food safety and inspection; and
13	(B) authorized and encouraged to—
14	(i) conduct research on and apply ex-
15	isting research capabilities to the nature
16	and impacts of international food safety
17	and inspection problems and develop re-
18	sponses to the problems; and
19	(ii) provide technical and other assist-
20	ance to foreign countries and international
21	bodies to improve food safety and inspec-
22	tion.
23	(2) Consultation.—The Secretary of State
24	shall consult with the Director and such other per-
25	sons as the Secretary of State determines to be an-

- 1 propriate on matters referred to in paragraph
- 2 (1)(A).
- 3 (g) AUTHORITY OF THE DIRECTOR WITHIN THE
- 4 AGENCY.—Except as otherwise provided in this Act, noth-
- 5 ing in this Act—
- 6 (1) authorizes the Director to require any ac-
- 7 tion by any officer of any executive department or
- 8 agency other than an officer or employee of the
- 9 Agency, except that this paragraph shall not affect
- any authority provided for by any other provision of
- law authorizing the Director to require any such ac-
- 12 tion;
- 13 (2) modifies any Federal law that is adminis-
- tered by any executive department or agency; or
- 15 (3) transfers to the Agency any authority exer-
- cised by any other Federal executive department or
- agency prior to the effective date of this Act, except
- the food safety and inspection authority exercised by
- the Secretary of Agriculture, Secretary of Health
- and Human Services, and the Secretary of Com-
- 21 merce.
- 22 (h) APPLICATION TO AGENCY ACTIVITIES.—This Act
- 23 applies only to activities of the Agency, except as otherwise
- 24 expressly provided in this Act.

1 SEC. 102. ASSISTANT DIRECTORS.

2	(a) Establishment of Positions.—There shall be
3	in the Agency such number of Assistant Directors, not to
4	exceed 8, as the Director shall determine, each of whom
5	shall be appointed by the President, by and with the advice
6	and consent of the Senate.
7	(b) Duties.—
8	(1) IN GENERAL.—The Director shall assign to
9	Assistant Directors such duties as the Director con-
10	siders appropriate, including—
11	(A) food safety;
12	(B) food inspections;
13	(C) enforcement;
14	(D) compliance monitoring;
15	(E) research and development;
16	(F) international affairs;
17	(G) policy, planning, and evaluation;
18	(H) congressional affairs;
19	(I) intergovernmental affairs;
20	(J) public affairs; and
21	(K) administration and resources manage-
22	ment, information resources management, pro-
23	curement and assistance management, and per-
24	sonnel and labor relations.
25	(c) Designation of Responsibilities Prior to
26	CONFIRMATION —Whenever the President submits the

1	name of an individual to the Senate for confirmation as
2	Assistant Director under this section, the President shall
3	state the particular duties of the Agency the individual
4	shall exercise on taking office.
5	(d) CHIEF INFORMATION RESOURCES OFFICER.—
6	(1) IN GENERAL.—The Director shall designate
7	the Assistant Director whose responsibilities include
8	information resource management functions as re-
9	quired by section 3506 of title 44, United States
10	Code, as the Chief Information Resources Officer of
11	the Agency.
12	(2) Duties.—The Chief Information Resources
13	Officer shall—
14	(A) advise the Director on information re-
15	source management activities of the Agency as
16	required by section 3506 of title 44, United
17	States Code;
18	(B) develop and maintain an information
19	resources management system for the Agency
20	that provides for—
21	(i) the conduct of and accountability
22	for any acquisitions made pursuant to a
23	delegation of authority under section 111
24	of the Federal Property and Administra-
25	tive Services Act of 1949 (40 U.S.C. 759):

1	(ii) the implementation of all applica-
2	ble government-wide and Agency informa-
3	tion policies, principles, standards, and
4	guidelines with respect to information col-
5	lection, paperwork reduction, privacy and
6	security of records, sharing and dissemina-
7	tion of information, acquisition and use of
8	information technology, and other informa-
9	tion resource management functions;
10	(iii) the periodic evaluation of and, as
11	needed, the planning and implementation
12	of improvements in the accuracy, complete-
13	ness, and reliability of data and records
14	contained within Agency information sys-
15	tems; and
16	(iv) the development and annual revi-
17	sion of a 5-year plan for meeting the infor-
18	mation technology needs of the Agency;
19	and
20	(C) report to the Director as required
21	under section 3506 of title 44, United States
22	Code.

SEC. 103. DEPUTY ASSISTANT DIRECTORS.

- 2 (a) ESTABLISHMENT OF POSITIONS.—There shall be
- 3 in the Agency such number of Deputy Assistant Directors
- 4 as the Director may determine.
- 5 (b) APPOINTMENTS.—Each Deputy Assistant Direc-
- 6 tor—
- 7 (1) shall be appointed by the Director; and
- 8 (2) shall perform such functions as the Director
- 9 shall prescribe.
- 10 (c) DUTIES.—Duties assigned to an Assistant Direc-
- 11 tor under section 102(b) may be performed by one or more
- 12 Deputy Assistant Directors appointed to assist the Assist-
- 13 ant Director.
- 14 SEC. 104. OFFICE OF THE GENERAL COUNSEL.
- 15 (a) IN GENERAL.—There shall be in the Agency the
- 16 Office of the General Counsel.
- 17 (b) GENERAL COUNSEL.—
- 18 (1) IN GENERAL.—There shall be at the head
- of the office a General Counsel who shall be ap-
- pointed by the President, by and with the advice and
- consent of the Senate.
- 22 (2) DUTIES.—The General Counsel shall be the
- chief legal officer of the Agency and shall provide
- legal assistance to the Director concerning the pro-
- grams and policies of the Agency.

1	SEC. 105. OFFICE OF THE INSPECTOR GENERAL.
2	(a) In General.—There shall be in the Agency the
3	Office of the Inspector General.
4	(b) Inspector General.—
5	(1) IN GENERAL.—There shall be at the head
6	of the office an Inspector General who shall be ap-
7	pointed by the President, by and with the advice and
8	consent of the Senate.
9	(2) DUTIES.—The Inspector General shall carry
10	out such duties and responsibilities, and may exer-
11	cises such authorities, with respect to the Agency as
12	are provided in the Inspector General Act of 1978
13	(5 U.S.C. App. 3).
14	SEC. 106. BUREAU OF FOOD SAFETY AND INSPECTION STA-
15	TISTICS.
16	(a) Establishment.—
17	(1) In general.—There is established within
18	the Agency a Bureau of Food Safety and Inspection
19	Statistics.
20	(2) DUTIES.—The Bureau shall be responsible
21	for—
22	(A) compiling, analyzing, and publishing a
23	comprehensive set of food safety and inspection
24	statistics that permit timely summary in the

1	averages, or totals or some similar form and in-
2	clude information on—
3	(i) the nature, source, and quantity of
4	contaminants in food; and
5	(ii) the effects on the public of the
6	contaminants;
7	(B) promulgating guidelines for the collec-
8	tion of information by the Agency required for
9	the statistics under this paragraph to ensure
10	that the information is accurate, reliable, rel-
11	evant, and in a form that permits systematic
12	analysis;
13	(C) coordinating the collection of informa-
14	tion by the Agency for developing the statistics
15	with related information-gathering activities
16	conducted by other Federal agencies;
17	(D) making readily accessible the statistics
18	published under this paragraph; and
19	(E) identifying missing information of the
20	kind described under clauses (i) and (ii) of sub-
21	paragraph (A), reviewing the information needs
22	at least annually, and making recommendations
23	to the appropriate Agency officials concerning
24	extramural and intramural research programs
25	to provide the information.

(3) OTHER AGENCIES.—Nothing in paragraph
(2) shall authorize the Bureau to require the collection of any data by any other Agency or State or local government. The Bureau shall not duplicate the information collection functions of other Federal agencies.

(4) CONFIDENTIALITY.—

- (A) IN GENERAL.—Information compiled by the Bureau that has been submitted for purposes of statistical reporting requirements of this Act shall not be disclosed publicly in a manner that would reveal the identity of the submitter, including submissions by Federal, State, or local governments, or reveal the identity of any individual consistent with section 552a of title 5, United States Code.
- (B) AVAILABILITY UNDER OTHER PROVISIONS OF LAW.—This paragraph shall not affect the availability of data provided to the Agency under any other provision of law administered by the Agency.
- (C) CONFIDENTIALITY PROVISIONS OF OTHER LAWS.—The confidentiality provisions of other laws authorizing the collection of food

- safety and inspection statistics shall apply to this Act.
- 3 (5) Grant and contract authority for 4 CERTAIN ACTIVITIES.—The Director may make 5 grants to and enter into contracts with State and 6 local governments, Indian tribes, universities, and 7 other organizations to assist them in meeting the costs of collecting specific data and other short-term 8 9 activities that are related to the responsibilities and functions under subparagraphs (A) through (D) of 10 11 paragraph (1).
- 12 (b) Associate Director of Food Safety and In-13 Spection Statistics.—
 - (1) IN GENERAL.—The Bureau shall be under the direction of an Associate Director of Food Safety and Inspection Statistics (referred to in this section as the "Associate Director") who shall be appointed by the President, by and with the advice and consent of the Senate.
 - (2) TERM.—The term of the Associate Director shall be 4 years.
 - (3) QUALIFICATIONS.—The Associate Director shall be a qualified individual with experience in the compilation and analysis of food safety and inspection statistics.

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1	(4) Reporting.—The Associate Director shall
2	report directly to the Director.
3	(c) Annual Report.—On July 1, 1995, and each
4	July 1 thereafter, the Associate Director shall submit to
5	the President a Food Safety and Inspection Statistics An-
6	nual Report (referred to in this subsection as the "Re-
7	port"). The Report shall include—
8	(1) statistics on food safety and inspections;
9	(2) statistics on the effects of changes in food
10	safety;
11	(3) documentation of the method used to obtain
12	and ensure the quality of the statistics presented in
13	the Report;
14	(4) economic information on the current and
15	projected costs and benefits of food safety and in-
16	spections; and
17	(5) recommendations on improving food safety
18	and inspection statistical information.
19	(d) Continuing Performance of the Functions
20	of the Associate Director Pending Confirma-
21	TION.—An individual who, on the effective date of this
22	Act, is performing any of the functions required by this
23	section to be performed by the Associate Director may
24	continue to perform the functions until the functions are

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1	assigned to an individual appointed as the Associate Di-
2	rector under this Act.
3	(e) Advisory Council on Food Safety and In-
4	SPECTION STATISTICS.—
5	(1) IN GENERAL.—The Associate Director shall

- appoint an Advisory Council on Food Safety and Inspection Statistics, comprised of no more than 6 private citizens who have expertise in food safety and inspection statistics and analysis, who are equally representative of agricultural, food processing, and consumer interests, to advise the Associate Director on food safety and inspection statistics and analyses, including whether the statistics and analyses disseminated by the Bureau are of high quality and are based on the best available objective information.
- (2) FEDERAL ADVISORY COMMITTEE ACT.—The Council shall be subject to the provisions of the Federal Advisory Committee Act (5 U.S.C. App. 2).

(f) EDUCATIONAL PROGRAMS.—

- (1) Establishment.—The Director shall, in cooperation with State health agencies, establish public education programs.
- (2) CONTENT.—The public education programs shall disseminate information to the public, through

1	the State health agencies, about food safety, includ-
2	ing—
3	(A) food-borne diseases;
4	(B) safe selection of food; and
5	(C) safe preparation of food.
6	SEC. 107. STUDY OF DATA NEEDS.
7	(a) AGREEMENT.—Not later than 1 year after the
8	start of operations of the Bureau of Food Safety and In-
9	spection Statistics, the Director, in consultation with the
10	Associate Director of Food Safety and Inspection and the
11	Assistant Director designated as Chief Information Re-
12	sources Officer, shall enter into an agreement with the Na-
13	tional Academy of Sciences for a study, evaluation, and
14	report on the adequacy of the data collection procedures
15	and capabilities of the Agency.
16	(b) Report.—
17	(1) IN GENERAL.—Not later than 18 months
18	after an agreement is entered into with the National
19	Academy of Sciences, the National Academy of
20	Sciences shall report the findings of the Academy to
21	Congress and the Director.
22	(2) COMPONENTS.—The report shall include an
23	evaluation of the data collection resources, needs,
24	and requirements of the Agency, and shall include
25	an assessment and evaluation of the following sys-

1	tems, capabilities, and procedures established by the
2	Agency to meet the needs and requirements:
3	(A) Data collection procedures and capa-
4	bilities.
5	(B) Data analysis procedures and capabili-
6	ties.
7	(C) The ability of data bases to integrate
8	with one another.
9	(D) Computer hardware and software ca-
10	pabilities.
11	(E) Management information systems, in-
12	cluding the ability of management information
13	systems to integrate with another.
14	(F) Agency personnel.
15	(G) The budgetary needs and resources of
16	the Agency for data collection, including an as-
17	sessment of the adequacy of the budgetary re-
18	sources provided to the Agency and budgetary
19	resources used by the Agency for data collection
20	needs and purposes.
21	(3) RECOMMENDATIONS.—The report shall in-
22	clude recommendations for improving the data col-
23	lection systems, capabilities, procedures, data collec-
24	tion, analytical hardware and software, and manage-
25	ment information systems of the Agency.

SEC. 108. EDUCATIONAL PROGRAMS.

- 2 (a) ESTABLISHMENT.—The Director shall, in co-
- 3 operation with State health agencies, establish public edu-
- 4 cation programs.
- 5 (b) CONTENT.—The public education programs shall
- 6 disseminate information to the public, through the State
- 7 health agencies, about food safety, including—
- 8 (1) food-borne diseases;
- 9 (2) safe selection of food; and
- 10 (3) safe preparation of food.

11 SEC. 109. EMPLOYMENT RESTRICTIONS.

- Except as otherwise provided in this Act, political af-
- 13 filiation or political qualification may not be taken into
- 14 account in connection with the appointment of any person
- 15 to any position in the career civil service or in the assign-
- 16 ment or advancement of any career civil servant in the
- 17 Agency.

18 SEC. 110. ADMINISTRATIVE PROVISIONS.

- 19 (a) ACCEPTANCE OF MONEY AND PROPERTY.—
- 20 (1) IN GENERAL.—The Director may accept
- and retain money, uncompensated services, and
- other real and personal property or rights (whether
- by gift, bequest, devise, or otherwise) for the pur-
- 24 pose of carrying out the programs and activities of
- 25 the Agency, except that the Director may not en-

- dorse any company, product, organization, or service.
 - (2) CREDIT AND DISBURSEMENT.—Gifts, bequests, and devises of money and proceeds from sales of other property received as gifts, bequests, or devises shall be credited to a separate fund in the Treasury of the United States and shall be available for disbursement on the order of the Director.

(3) Criteria.—

- (A) IN GENERAL.—The Director shall prescribe regulations and guidelines setting forth the criteria the Agency shall use in determining whether to accept a gift, bequest, or devise.
- (B) Factors.—The criteria shall take into account whether the acceptance of the property would reflect unfavorably on the ability of the Agency or an employee to carry out the official duties of the Agency or employee in a fair and objective manner, or would compromise the integrity of or the appearance of the integrity of a Government program or any official involved in the program.

(b) SEAL OF THE AGENCY.—

1	(1) IN GENERAL.—The Director shall cause a
2	seal for the Agency to be made with such design as
3	the Director shall approve.
4	(2) Penalties for unauthorized use of
5	SEAL.—
6	(A) IN GENERAL.—Chapter 33 of title 18,
7	United States Code, is amended by adding at
8	the end the following new section:
9	"§ 716. Food Safety and Inspection Agency Seal
10	"(a) Whoever knowingly displays any printed or other
11	likeness of the official seal of the Food Safety and Inspec-
12	tion Agency, or any facsimile thereof, in, or in connection
13	with, any advertisement, poster, circular, book, pamphlet,
14	or other publication, public meeting, play, motion picture,
15	telecast, or other production, or on any building, monu-
16	ment, or stationery, for the purpose of conveying, or in
17	a manner reasonably calculated to convey, a false impres-
18	sion of sponsorship or approval by the Government of the
19	United States or by any department, agency, or instru-
20	mentality thereof, shall be fined not more than \$250 or
21	imprisoned not more than 6 months, or both.
22	"(b) Whoever, except as authorized under regulations
23	promulgated by the Director of Food Safety and Inspec-
24	tion and published in the Federal Register, knowingly

25 manufactures, reproduces, sells, or purchases for resale,

- 1 either separately or appended to any article manufactured
- 2 or sold, any likeness of the official seal of the Food Safety
- 3 and Inspection Agency, or any substantial part thereof,
- 4 except for manufacture or sale of the article for the official
- 5 use of the Government of the United States, shall be fined
- 6 not more than \$250 or imprisoned not more than 6
- 7 months, or both.
- 8 "(c) A violation of subsection (a) or (b) may be en-
- 9 joined at the suit of the Attorney General of the United
- 10 States on complaint by any authorized representative of
- 11 the Director of Food Safety and Inspection.".
- 12 (B) CONFORMING AMENDMENT.—The
- table of sections for chapter 33 of title 18,
- 14 United States Code, is amended by adding at
- the end the following new item:

"716. Food Safety and Inspection Agency Seal.".

- 16 (c) Acquisition of Copyrights and Patents.—
- 17 The Director is authorized to acquire any of the following
- 18 described rights if the property acquired is for use by or
- 19 for, or useful to, the Agency:
- 20 (1) Copyrights, patents, and applications for
- patents, designs, processes, and manufacturing data.
- 22 (2) Licenses under copyrights, patents, and ap-
- 23 plications for patents.
- 24 (3) Releases, before suit is brought, for past in-
- 25 fringement of patents or copyrights.

1	(d) Advisory Committee Compensation.—The
2	Director is authorized to pay members of advisory commit-
3	tees and others who perform services as authorized under
4	section 3109 of title 5, United States Code, at rates for
5	individuals not to exceed the per diem rate equivalent to
6	the rate for level V of the Executive Schedule under sec-
7	tion 5316 of title 5, United States Code.
8	SEC. 111. INHERENTLY GOVERNMENTAL FUNCTIONS.
9	(a) DEFINITIONS.—As used in this section:
10	(1) Consulting services.—The term "con-
11	sulting services" includes—
12	(A) management and professional support
13	services;
14	(B) studies, analyses, and evaluations;
15	(C) engineering and technical services, ex-
16	cluding routine engineering services, such as
17	automated data processing and architect and
18	engineering contracts; and
19	(D) research and development.
20	(2) Inherently governmental function.—
21	The term "inherently governmental function" means
22	any activity that is so intimately related to the pub-
23	lic interest as to mandate performance by a Govern-
24	ment officer or employee, including an activity that
25	requires the exercise of discretion in applying Gov-

- ernment authority or the use of value judgment in making a decision for the Government.
 - (b) GOVERNMENT OFFICERS AND EMPLOYEES.—
 - (1) IN GENERAL.—An inherently governmental function of the Agency shall be performed only by an officer or employee of the United States.
 - (2) Construction.—This subsection is not intended, and may not be construed, to create any right or benefit, substantive or procedural, enforceable at law by a party against the United States, the Agency, an officer or employee of the Agency, or any person.
 - (3) REGULATIONS.—The Director shall promulgate regulations or internal guidelines to carry out this subsection.

(c) Conflicts of Interest.—

(1) In GENERAL.—The Director shall by regulation require any person proposing to enter into a contract, grant, or cooperative agreement whether by sealed bid or negotiation, for the conduct of research, development, evaluation activities, or for consulting services, to provide the Director, prior to entering into any such contract, agreement, or arrangement, with all relevant information, as determined by the Director, bearing on whether the per-

1	son has a possible conflict of interest with respect
2	to—
3	(A) being able to render impartial, tech-
4	nically sound, or objective assistance or advice
5	in light of other activities or relationships with
6	other persons; or
7	(B) being given an unfair competitive ad-
8	vantage.
9	(2) Subcontractors.—The person shall en-
10	sure, in accordance with regulations prescribed by
11	the Director, compliance with this section by sub-
12	contractors of the person who are engaged to per-
13	form similar services.
14	(d) Affirmative Finding; Conflicts of Inter-
15	EST THAT CANNOT BE AVOIDED; MITIGATION OF CON-
16	FLICTS.—
17	(1) IN GENERAL.—Subject to paragraph (2),
18	the Director may not enter into a contract, agree-
19	ment, or arrangement described in subsection (c),
20	unless the Director affirmatively finds, after evaluat-
21	ing all the information and any other relevant infor-
22	mation otherwise available to the Director, that—
23	(A) there is little or no likelihood that a
24	conflict of interest would exist: or

1	(B) the conflict has been avoided after ap-
2	propriate conditions have been included in the
3	contract, agreement, or arrangement.
4	(2) MITIGATING CONDITIONS.—If the Director
5	determines that a conflict of interest exists and that
6	the conflict of interest cannot be avoided by includ-
7	ing appropriate conditions in the contract, agree-
8	ment, or arrangement, the Director may enter into
9	the contract, agreement, or arrangement, if the Di-
10	rector—
11	(A) determines that it is in the best inter-
12	ests of the United States; and
13	(B) includes appropriate conditions in the
14	contract, agreement, or arrangement to miti-
15	gate the conflict.
16	(e) Public Notice Regarding Conflicts of In-
17	TEREST.—The Director shall promulgate regulations that
18	require public notice to be given whenever the Director
19	determines that the award of a contract, agreement, or
20	arrangement may result in a conflict of interest that can-
21	not be avoided by including appropriate conditions in the
22	contract, agreement, or arrangement.
23	(f) DISCLAIMER.—Nothing in this section shall pre-
24	clude the Agency from promulgating regulations to mon-
25	itor potential conflicts after a contract award.

1	(g) CENTRAL FILE.—
2	(1) IN GENERAL.—The Director shall maintain
3	a central file regarding all cases when a public no-
4	tice is issued.
5	(2) OTHER INFORMATION.—The Director shall
6	also compile other information required under this
7	section.
8	(3) Confidentiality.—Access to the informa-
9	tion described in this subsection shall be controlled
10	to safeguard any proprietary information.
11	(h) REGULATIONS.—No later than 120 days after the
12	effective date of this Act, the Director shall promulgate
13	regulations for the implementation of this section.
14	SEC. 112. CONFORMING AMENDMENTS.
15	(a) Compensation, Level II.—Section 5313 of title
16	5, United States Code, is amended by adding at the end
17	the following:
18	"Director of Food Safety and Inspection.".
19	(b) Compensation, Level III.—Section 5314 of
20	title 5, United States Code, is amended by adding at the
21	end the following:
22	"Deputy Director of Food Safety and Inspec-
23	tion.''.

(c) Compensation, Level IV.—Section 5315 of 1 title 5, United States Code, is amended by adding at the end the following: 3 4 "Inspector General, Food Safety and Inspection 5 Agency. "Assistant Directors, Food Safety and Inspec-6 7 tion Agency (12). "General Counsel, Food Safety and Inspection 8 Agency. 9 "Chief Financial Officer, Food Safety and In-10 11 spection Agency.". 12 (d) Compensation, Level V.—Section 5316 of title 5, United States Code, is amended by adding at the end the following: 14 "Associate Director of the Bureau of Environ-15 mental Statistics, Food Safety and Inspection 16 17 Agency.". (e) Inspector General Act.—Section 11 of the 18 Inspector General Act of 1978 (5 U.S.C. App. 3) is 19 20 amended— (1) in paragraph (1), by inserting before "; as 21 the case may be" the following: "; the Director of 22 Food Safety and Inspection"; and 23 24 (2) in paragraph (2)—

(A) by striking "Agency or" and inserting
2 ''Agency,''; and
(B) by inserting before "; as the case may
be" the following: ", or the Food Safety and In-
spection Agency".
6 TITLE II—TRANSFER OF FOOD
SAFETY AND INSPECTION
8 FUNCTIONS
9 SEC. 201. TRANSFER AND ADMINISTRATION OF FUNCTIONS.
(a) Transfer.—There are transferred to the Agency
all functions exercised before the effective date of this Act
2 (including all related functions of any officer or employee)
3 of or relating to food safety and inspection carried out
4 by—
(1) the Secretary of Agriculture, including food
safety and inspection functions carried out under—
7 (A) the Agricultural Marketing Act of
8 1946 (7 U.S.C. 1621 et seq.);
9 (B) the Egg Products Inspection Act (21
0 U.S.C. 1031 et seq.);
(C) the Federal Meat Inspection Act (21
2 U.S.C. 601 et seq.);
3 (D) the Poultry Products Inspection Act
4 (21 U.S.C. 451 et seq.); and

1	(E) the United States Grain Standards
2	Act (7 U.S.C. 71 et seq.).
3	(2) the Secretary of Health and Human Serv-
4	ices, including food safety and inspection functions
5	carried out under the Federal Food, Drug, and Cos-
6	metic Act (21 U.S.C. 301 et seq.);
7	(3) the Secretary of Commerce, including food
8	safety and inspection functions relating to seafood
9	and seafood products; and
10	(4) the Secretary of the Interior, including food
11	safety and inspection functions carried out under the
12	Fish and Wildlife Act of 1956 (16 U.S.C. 742a et
13	seq.).
14	(b) Administration.—Notwithstanding any other
15	provision of law, in carrying out the functions transferred
16	by subsection (a), the Director shall, to the maximum ex-
17	tent practicable—
18	(1) conduct inspections that are based on the
19	health risk inherent in the commodity, the process-
20	ing operation, and the record of compliance with
21	Federal food safety laws; and
22	(2) take such actions as are necessary for effec-
23	tive oversight and enforcement of the laws.

SEC. 202. DETERMINATIONS OF CERTAIN FUNCTIONS.

- 2 If necessary, the Director of the Office of Manage-
- 3 ment and Budget shall, after thorough consultation with
- 4 the appropriate Committees of the House and Senate,
- 5 make a determination of the functions that are transferred
- 6 under this title.

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7 SEC. 203. PERSONNEL PROVISIONS.

(a) APPOINTMENTS.—

this title.

- (1) IN GENERAL.—The Director may appoint and fix the compensation of such officers and employees (including investigators, attorneys, and administrative law judges) as may be necessary to carry out the respective functions transferred under
 - (2) CIVIL SERVICE.—Except as otherwise provided by law, the officers and employees shall be appointed in accordance with the civil service laws and the compensation of the officers and employees fixed in accordance with title 5, United States Code.

(b) EXPERTS AND CONSULTANTS.—

(1) In General.—To carry out this title, the Director may obtain the services of experts and consultants in accordance with section 3109 of title 5, United States Code, and compensate the experts and consultants for each day (including travel time) at rates not in excess of the rate of pay for level IV of

- the Executive Schedule under section 5315 of such title.
- 3 (2) TRAVEL EXPENSES.—To carry out this
 4 title, the Director may pay experts and consultants
 5 who are serving away from their homes or regular
 6 places of business travel expenses and a per diem in
 7 lieu of subsistence at rates authorized by sections
 8 5702 and 5703 of such title for persons in Govern9 ment service employed intermittently.

10 SEC. 204. DELEGATION AND ASSIGNMENT.

- 11 (a) IN GENERAL.—Unless otherwise expressly pro-
- 2 hibited by law or otherwise provided by this Act, the Direc-
- 13 tor may delegate any of the functions transferred by this
- 14 title, and any function transferred or granted after the
- 15 effective date of this Act, to such officers and employees
- 16 of the Agency as the Director may designate, and may
- 17 authorize successive redelegations of the functions as may
- 18 be necessary or appropriate.
- 19 (b) CONTINUING RESPONSIBILITY.—No delegation of
- 20 functions by the Director under this section or under any
- 21 other provision of this Act is intended to relieve the Direc-
- 22 tor of responsibility for the administration of the func-
- 23 tions.

SEC. 205. REORGANIZATION.

- 2 The Director is authorized to allocate or reallocate
- 3 any function transferred under this title among the offi-
- 4 cers of the Agency, and to establish, consolidate, alter, or
- 5 discontinue such organizational entities in the Agency as
- 6 may be necessary or appropriate.

7 SEC. 206. RULES.

- 8 The Director is authorized to prescribe, in accordance
- 9 with chapters 5 and 6 of title 5, United States Code, such
- 10 rules and regulations as the Director determines to be nec-
- 11 essary or appropriate to administer and manage the func-
- 12 tions of the Agency.

13 SEC. 207. TRANSFER AND ALLOCATIONS OF APPROPRIA-

- 14 TIONS AND PERSONNEL.
- 15 (a) IN GENERAL.—Except as otherwise provided in
- 16 this title, the personnel employed in connection with, and
- 17 the assets, liabilities, contracts, property, records, and un-
- 18 expended balances of appropriations, authorizations, allo-
- 19 cations, and other funds employed, used, held, arising
- 20 from, available to, or to be made available in connection
- 21 with functions transferred by this title, subject to section
- 22 1531 of title 31, United States Code, shall be transferred
- 23 in accordance with this title.
- 24 (b) USE OF FUNDS.—Unexpended funds transferred
- 25 pursuant to this section shall be used only for the purposes

- 1 for which the funds were originally authorized and appro-
- 2 priated.

3 SEC. 208. INCIDENTAL TRANSFERS.

- 4 (a) IN GENERAL.—The Director of the Office of
- 5 Management and Budget, at such time as the Director
- 6 shall provide, is authorized to make such determinations
- 7 as may be necessary with regard to the functions trans-
- 8 ferred by this title, and to make such additional incidental
- 9 dispositions of personnel, assets, liabilities, grants, con-
- 10 tracts, property, records, and unexpended balances of ap-
- 11 propriations, authorizations, allocations, and other funds
- 12 held, used, arising from, available to, or to be made avail-
- 13 able in connection with the functions, as may be necessary
- 14 to carry out this title.
- 15 (b) TERMINATION OF AFFAIRS.—The Director of the
- 16 Office of Management and Budget shall provide for the
- 17 termination of the affairs of all entities terminated by this
- 18 title and for such further measures and dispositions as
- 19 may be necessary to effectuate the purposes of this title.

20 SEC. 209. EFFECT ON PERSONNEL.

- 21 (a) IN GENERAL.—Except as otherwise provided by
- 22 this title, the transfer pursuant to this title of full-time
- 23 personnel (except special Government employees) and
- 24 part-time personnel holding permanent positions is not in-
- 25 tended to cause any such employee to be separated or re-

- 1 duced in grade or compensation for 1 year after the date
- 2 of transfer of the employee under this title.
- 3 (b) Executive Schedule Positions.—Except as
- 4 otherwise provided in this title, any person who, on the
- 5 day preceding the effective date of this Act, held a position
- 6 compensated in accordance with the Executive Schedule
- 7 prescribed in chapter 53 of title 5, United States Code,
- 8 and who, without a break in service, is appointed in the
- 9 Agency to a position having duties comparable to the du-
- 10 ties performed immediately preceding the appointment
- 11 shall continue to be compensated in the new position at
- 12 not less than the rate provided for the previous position,
- 13 for the duration of the service of the person in the new
- 14 position.
- 15 (c) Termination of Certain Positions.—A posi-
- 16 tion with an incumbent who is appointed by the President,
- 17 by and with the advice and consent of the Senate, the
- 18 functions of which are transferred by this title, shall termi-
- 19 nate on the effective date of this Act.
- 20 SEC. 210. SAVINGS PROVISIONS.
- 21 (a) Continuing Effect of Legal Documents.—
- 22 An order, determination, rule, regulation, permit, agree-
- 23 ment, grant, contract, certificate, license, registration,
- 24 privilege, or other administrative action—

- 1 (1) that has been issued, made, granted, or allowed to become effective by the President, any Federal agency or official of a Federal agency, or by a court of competent jurisdiction, in the performance of functions that are transferred under this title; and
- 7 (2) that is in effect at the time this Act takes 8 effect, or was final before the effective date of this 9 Act and is to become effective on or after the effec-10 tive date of this Act,
- 11 shall continue in effect according to the terms of the ac-
- 12 tion until modified, terminated, superseded, set aside, or
- 13 revoked in accordance with law by the President, the Di-
- 14 rector or other authorized official, a court of competent
- 15 jurisdiction, or by operation of law.

(b) Proceedings Not Affected.—

- (1) IN GENERAL.—This title shall not affect any proceeding (including a notice of proposed rule-making) or any application for any license, permit, certificate, or financial assistance pending before a transferred office on the effective date of this Act, with respect to functions transferred by this title. The proceeding and application shall be continued.
 - (2) ORDERS.—An order shall be issued in the proceeding, an appeal shall be taken from the order,

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- and a payment shall be made pursuant to the order,
- 2 as if this Act had not been enacted. An order issued
- 3 in the proceeding shall continue in effect until modi-
- 4 fied, terminated, superseded, or revoked by a duly
- 5 authorized official, by a court of competent jurisdic-
- 6 tion, or by operation of law.
- 7 (3) DISCONTINUANCE OR MODIFICATION.—
- 8 Nothing in this subsection is intended to prohibit the
- 9 discontinuance or modification of any such proceed-
- ing under the same terms and conditions and to the
- same extent as the proceeding could have been dis-
- continued or modified if this Act had not been en-
- 13 acted.
- 14 (c) SUITS NOT AFFECTED.—This Act shall not affect
- 15 a suit commenced before the effective date of this Act.
- 16 In the suit, a proceeding shall be had, an appeal taken,
- 17 and a judgment rendered in the same manner and with
- 18 the same effect as if this Act had not been enacted.
- 19 (d) Nonabatement of Actions.—No suit, action,
- 20 or other proceeding commenced by or against a trans-
- 21 ferred office, or by or against any individual in the official
- 22 capacity of the individual as an officer of a transferred
- 23 office, shall abate by reason of the enactment of this Act.
- 24 (e) Administrative Actions Relating to Pro-
- 25 MULGATION OF REGULATIONS.—Any administrative ac-

- 1 tion relating to the preparation or promulgation of a regu-
- 2 lation by a transferred office relating to a function trans-
- 3 ferred under this title may be continued by the Agency
- 4 with the same effect as if this Act had not been enacted.
- 5 SEC. 211. SEPARABILITY.
- 6 If a provision of this Act or the application of this
- 7 Act to any person or circumstance is held invalid, neither
- 8 the remainder of this Act nor the application of the provi-
- 9 sion to other persons or circumstances shall be affected.
- 10 SEC. 212. TRANSITION.
- 11 The Director is authorized to utilize—
- 12 (1) the services of the officers, employees, and
- other personnel of a transferred office with respect
- to functions transferred by this title; and
- 15 (2) funds appropriated to the functions for such
- period of time as may reasonably be needed to facili-
- tate the orderly implementation of this Act.
- 18 SEC. 213. REFERENCES.
- 19 Each reference in any other Federal law, Executive
- 20 order, rule, regulation, or delegation of authority, or any
- 21 document of or relating to—
- 22 (1) the head of a transferred office with regard
- to functions transferred under this title shall be
- deemed to refer to the Director; and

1	(2) a transferred office with regard to functions
2	transferred under this title shall be deemed to refer
3	to the Agency.
4	SEC. 214. ADDITIONAL CONFORMING AMENDMENTS.
5	Not later than 180 days after the effective date of
6	this Act, if the Director determines (after consultation
7	with the appropriate committees of Congress and the Di-
8	rector of the Office of Management and Budget) that ad-
9	ditional technical and conforming amendments to Federal
10	statutes are necessary to carry out the changes made by
11	this Act, the Director shall prepare and submit to Con-
12	gress recommended legislation containing the amend-
13	ments.
14	TITLE III—COMMISSION ON
15	FOOD SAFETY AND INSPECTION
16	SEC. 301. ESTABLISHMENT.
17	There is established a Commission to be known as
18	the Commission on Food Safety and Inspection (referred
19	to in this title as the "Commission").
20	SEC. 302. MEMBERSHIP.
21	(a) Composition.—
22	(1) GENERAL MEMBERSHIP.—The Commission
23	shall be composed of 15 members appointed by the
24	President, of whom—

1	(A) 5 shall be representatives of food proc-
2	essing organizations;
3	(B) 5 shall be representatives of agri-
4	culture organizations; and
5	(C) 5 shall be representatives of non-
6	governmental consumer organizations.
7	(2) Ex-officio members.—The Secretaries of
8	Agriculture, Commerce, and Health and Human
9	Services shall serve as ex-officio, nonvoting members
10	of the Commission.
11	(3) Chairperson.—The Director shall serve as
12	the Chairperson of the Commission.
13	(b) Period of Appointment; Vacancies.—Mem-
14	bers shall be appointed for the life of the Commission. Any
15	vacancy in the Commission shall not affect the powers of
16	the Commission, and shall be filled in the same manner
17	as the original appointment.
18	SEC. 303. UNIFORM FOOD SAFETY AND INSPECTION SYS-
19	ТЕМ.
20	(a) IN GENERAL.—Not later than 1 year after the
21	date of enactment of this Act, the Commission shall de-
22	velop and prepare a uniform system of risk-based food
23	safety and inspection.

- 1 (b) Submission to Congress.—Upon completion of
- 2 the uniform system, the Commission shall, for the purpose
- 3 of receiving comments and recommendations—
- 4 (1) submit copies of the uniform system to the
- 5 Committees on Agriculture, Nutrition, and Forestry
- 6 and Labor and Human Resources of the Senate and
- 7 the Committees on Agriculture and Energy and
- 8 Commerce of the House of Representatives; and
- 9 (2) make copies available to the public.
- 10 (c) Public Comment.—The Commission shall hold
- 11 a hearing to solicit public comments on the draft uniform
- 12 system.
- 13 (d) Final Draft.—Not later than 180 days after
- 14 submission of the draft uniform system to the Committees
- 15 specified in subsection (b)(1), the Commission shall pre-
- 16 pare a final draft of the uniform system of food safety
- 17 and inspection, taking into account comments received
- 18 under subsections (b) and (c).
- 19 SEC. 304. POWERS OF THE COMMISSION.
- 20 (a) HEARINGS.—The Commission may hold such
- 21 hearings, sit and act at such times and places, take such
- 22 testimony, and receive such evidence as the Commission
- 23 considers advisable to carry out the purposes of this title.
- 24 (b) Information From Federal Agencies.—The
- 25 Commission may secure directly from any Federal depart-

- 1 ment or agency such information as the Commission con-
- 2 siders necessary to carry out this title. Upon request of
- 3 the Chairman of the Commission, the head of the depart-
- 4 ment or agency shall furnish the information to the Com-
- 5 mission.
- 6 (c) Postal Services.—The Commission may use
- 7 the United States mails in the same manner and under
- 8 the same conditions as other departments and agencies of
- 9 the Federal Government.
- 10 SEC. 305. ADMINISTRATIVE MATTERS.
- 11 (a) Compensation.—
- 12 (1) IN GENERAL.—Subject to paragraph (2),
- members of the Commission shall serve without com-
- pensation.
- 15 (2) Travel expenses.—A member of the
- 16 Commission shall be allowed travel expenses, includ-
- ing per diem in lieu of subsistence, at rates author-
- ized for employees of agencies under subchapter I of
- chapter 57 of title 5, United States Code, while
- away from the home or regular place of business of
- 21 the member in the performance of services for the
- 22 Commission.
- 23 (b) STAFF.—
- 24 (1) IN GENERAL.—The Chairperson of the
- Commission may, without regard to the civil service

- laws and regulations, appoint and terminate the em-2 ployment of an executive director and such other ad-3 ditional personnel as may be necessary to enable the
- Commission to perform the duties of the Commission. The employment of an executive director shall
- 6 be subject to confirmation by the Commission.
- 7 (2) Compensation.—The Chairperson of the Commission may fix the compensation of the execu-8 9 tive director and other personnel without regard to 10 the provisions of chapter 51 and subchapter III of 11 chapter 53 of title 5, United States Code, relating 12 to classification of positions and General Schedule 13 pay rates, except that the rate of pay for the execu-14 tive director and other personnel may not exceed the 15 rate payable for level V of the Executive Schedule under section 5316 of such title. 16
- 17 (c) Detail of Government Employees.—A Federal Government employee may be detailed to the Commission without reimbursement. The detail shall be without interruption or loss of civil service status or privilege.
- 21 (d) Procurement of Temporary and Intermit-TENT SERVICES.—The Chairperson of the Commission 23 may procure temporary and intermittent services under section 3109(b) of title 5, United States Code, at rates for individuals that do not exceed the daily equivalent of

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1	the annual rate of basic pay prescribed for level V of the
2	Executive Schedule under section 5316 of such title.
3	(e) TERMINATION.—The Commission shall terminate
4	30 days after the date on which the Commission completes
5	the final draft of the uniform food safety and inspection
6	system under section 303(d).
7	TITLE IV—GENERAL
8	PROVISIONS
9	SEC. 401. REPORTS.
10	On the date that is 1 year after the date of the enact-
11	ment of this Act, and 3 years thereafter, the Director shall
12	report to Congress on the estimated additional cost of im-
13	plementing this Act over the cost as if this Act had not
14	been implemented.
15	SEC. 402. AUTHORIZATION OF APPROPRIATIONS.
16	There are authorized to be appropriated such sums
17	as are necessary to carry out this Act and the amendments
18	made by this Act.
19	SEC. 403. EFFECTIVE DATE.
20	(a) IN GENERAL.—Except as provided in subsection
21	(b), this Act and the amendments made by this Act shall
22	become effective on the earlier of—
23	(1) such date during the 180-day period begin-

ning on the date of enactment of this Act as the

President may direct in an Executive order; or

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- 1 (2) the date that is 180 days after the date of
- 2 the enactment of this Act.
- 3 (b) COMMISSION.—Title III shall become effective on
- 4 the date of enactment of this Act.

- S 1349 IS——2
- S 1349 IS——3
- S 1349 IS——4